

# Panel 1

Vicki Seyfert-Margolis

# FDA Driving Biomedical Innovation-A Critical Role for Regulatory Science

Johns Hopkins University Carey Business School -  
Advancing the Theory and Practice of Regulatory  
Science – Panel

December 2, 2011 |Washington, DC

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Senior Advisor, Science Innovation and Policy  
U.S. Food and Drug Administration



# FY 2011 Innovative Drug Approvals



*Released November 3, 2011*

# Notable FY11 Approvals

Drug	Target	Review Pathway	Approval Time
Zytiga	Late-stage Prostate Cancer	Priority Review	4.2 months
Zelboraf	Late-stage Melanoma	Fast Track/Priority Review	3.6 months
Xalkori	Late-stage Lung Cancer	Fast Track/Priority Review/ Accelerated Approval	4.9 months
Yervoy	Late-Stage Melanoma	Fast Tack/Priority Review	9.0 months
Adcetris	2 Types of Lymphoma	Fast Track/Priority Review/ Accelerated Approval	5.7 months
Caprelsa	Thyroid Cancer	Fast Track/Priority Review	9.0 months
Halaven	Metastatic Breast Cancer	Fast Track/Priority Review	7.6 months
Victrelis	Chronic Hepatitis C	Fast Track/Priority Review	5.9 months
Incivek	Chronic Hepatitis C	Fast Track/Priority Review	6.0 months
Benlysta	Systemic Lupus	Fast Track/Priority Review	9.0 months
Pradaxa	Reduce Risk of Stroke	Priority Review	6.0 months
Brilinta	Reduce Cardiovascular Death and Heart Attack	Priority Review	20.1 months
Teflaro	MRSA	Fast Track	10.0 months
Nulojix	Prevent Rejection of Transplanted Kidneys	Fast Track	23.5 months

# Common Themes from Discussions with Stakeholders:

- Need to do more to help small businesses navigate the regulatory process.
- Need to adapt current FDA policies to address personalized medicine.
- Need to take advantage of cutting-edge IT and scientific computing.
- Need to address regulatory uncertainty.
- Need to streamline FDA policies and procedures.
- Need to develop more efficient regulatory pathways for companion diagnostics.
- The need to build regulatory science capacity within FDA and the broader medical device community.

## Despite Massive Investments We are Not Producing Enough New Medicines

<b>Situation</b>	<b>Consequence</b>	<b>Solution</b>
Limited knowledge of clinical disease	Attrition for pioneer targets at clinical POC is greater than 90%	Pool expertise and capabilities with a focus on building better maps of disease
Poorly predictive pre-clinical assays	Largest attrition up to Phase II, is in Phase II	For pioneer targets explore safety and efficacy as quickly as possible in patients
Many organizations work on same narrow set of targets – in parallel, in secret, over several years	Multiple, parallel clinical studies likely to fail i.e. patients are being “unnecessarily doses”	Minimize duplication up to and including Phase II. Investigate more pioneer targets
Continue to secure IP on reagents, assays and molecules, for targets yet to be explored in patients	Makes an already difficult process even more slow and expensive	Secure IP post clinical validation
Clinical safety and efficacy data is not rapidly published	Both industry and academia continue working on targets for which data do exist but not known-wasting further resources	Rapidly publish all data, especially clinical
Fewer than five new drugs are being produced p.a., across all organizations	Pharma/biotech downsizing and reducing and/or externalizing early research	Create a public private partnership focused on early drug discovery and development.

# Driving Biomedical Innovation: Initiatives to Improve Products for Patients



*Released October 5, 2011*



## First Steps FDA is Taking to Address Most Immediate Concerns:

- Rebuilding FDA's small business outreach services.
- Building the infrastructure to drive and support personalized medicine.
- Creating a rapid drug development pathway for targeted therapies.
- Harnessing the potential of data mining and information sharing.
- Increasing consistency and transparency in the medical device review process.
- Training the next generation of innovators.
- Streamlining and Reforming FDA regulations.



## FDA's Role

- Bringing together stakeholders to identify and overcome the challenges ahead
- Implementing reforms that adapt to the changing scientific and technological landscape
- Assuring modern, streamlined regulatory pathways

# Pathway to Global Product Safety and Quality

# Imported Products

- About 80% of APIs in drugs on U.S. shelves are from foreign sources
- About 40% of finished drug products are imported
- Dramatic increase in the volume of imported pharmaceuticals
  - Drug imports increased 13% per year during the last 7 years
  - Imports account for 30% (by value) of finished pharmaceutical products
- Pharmaceutical imports from >150 countries
- At current FDA inspection rate, it would take ~9 years for FDA to inspect every high-priority pharmaceutical facility just once

# Globalization Challenges

- Explosion of production of FDA-regulated goods
- Distinction between domestic and imported products is obsolete
- Supply chain more complex, oversight much more difficult
- FDA-regulated products originate from more than 150 countries
  - 130,000 importers
  - 300,000 foreign facilities
- Increase in variety and complexity of imported medical products
- Growing demand, yet constrained supply

# Supply Chain Threats

- Economic incentives vs. public health goals
- Economic adulteration
- Counterfeiting, drug diversion and cargo theft
- Availability of products sold over the Internet

U.S. Food and Drug Administration  
*A Special Report*



## Pathway to Global Product Safety and Quality



[www.fda.gov/AboutFDA/CentersOffices/OC/GlobalProductPathway/](http://www.fda.gov/AboutFDA/CentersOffices/OC/GlobalProductPathway/)

# Four Pillars of the Strategy

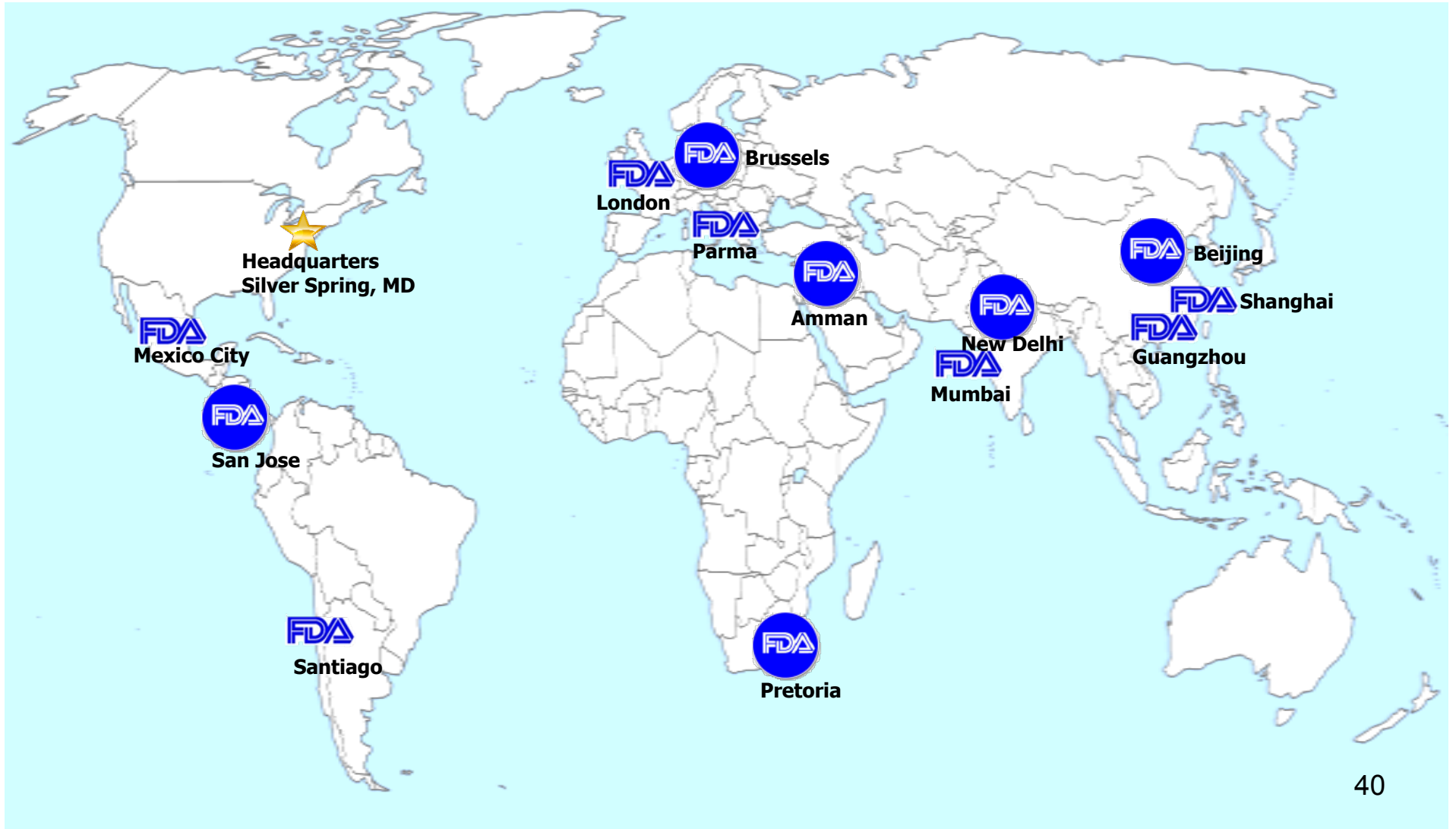
1. Create global coalitions of regulators
2. Build global data-information systems and networks and proactively share data with peers
3. Expand intelligence-gathering, with an increased focus on risk analytics
4. Effectively allocate agency resources based on risk, and leveraging government, industry and public and private third parties



# What FDA is Doing

- Increased Foreign Inspections
- IOM Consensus Study, “Understanding the Global Public Health Implications of Substandard, Falsified and Counterfeit Medical Products”
- PREDICT
- Standard-setting through International Conference on Harmonization
- PIC/S Membership

# FDA Foreign Offices



# What Still Needs To Be Done

- Level the playing field
- Enhance product safety
- Increase information-sharing to enhance prevention and detection

# Advantages and Benefits

- Borders become less relevant to product safety
- International coalitions of regulators have the capability and technology to rapidly share public health information
- Fewer inspections, stream-lined regulation, level playing field between foreign and domestic producers, elimination of the competitive advantage of non-compliance
- Increased safety and security for American consumers

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# Panel 1

Hilde Boone



EUROPEAN MEDICINES AGENCY  
SCIENCE MEDICINES HEALTH



EUROPEAN MEDICINES AGENCY  
SCIENCE MEDICINES HEALTH

## Inspections collaboration between FDA and EMA

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Johns Hopkins University Health Care symposium  
Washington DC - December 2, 2011

Presented by: Hilde Boone  
European Medicines Agency Liaison Official at the U.S. FDA

An agency of the European Union





# CONTENTS

1. EMA in the regulatory network
2. Collaboration with FDA
  - Product Development
  - Product Evaluation & Surveillance
  - Product Manufacture & Compliance
3. International API inspection pilot





# 1. EMA in the regulatory network



# EMA and the EU Regulatory System

- EMA was created in 1995
- Platform for public health issues at EU level  
Pooling of best scientific expertise from EU
- **EU approval routes for new medicines:**
  - Mutual Recognition & Decentralised Procedure -> Member States
  - **Centralised Procedure -> EMA**  
1 application, 1 evaluation, 1EU-wide authorisation
- European medicines system composed of national authorities and EMA together
- EMA = Networking agency  
Interface of cooperation and coordination of Member States' activities with respect to medicines





## EMA's long term international vision

Creating synergies through communication, collaboration and cooperation with international regulatory partners

Supporting a global approach to authorisation and supervision of medicines (based on ICH and WHO requirements)

Ability to rely on local regulators

- Focus on where products are being produced and tested
- Assurance of equivalent approach to manufacture and control of medicines and authorisation and supervision of clinical trials, local pharmacovigilance
- Clinical trial subjects to be fully protected

Using existing partnerships and regulatory tools





## 2. Collaboration with FDA



# EMA-FDA Confidentiality Arrangements



STATEMENT OF AUTHORITY  
AND  
CONFIDENTIALITY COMMITMENT FROM  
THE EUROPEAN MEDICINES AGENCY  
NOT TO PUBLICLY DISCLOSE NON-PUBLIC INFORMATION  
SHARED BY  
THE UNITED STATES FOOD AND DRUG ADMINISTRATION

The United States Food and Drug Administration (FDA), has affirmed that it has the authority to protect non-public information, including commercial confidential information, provided to its officials or representatives in confidence by the European Medicines Agency (EMA), under the U.S. Freedom of Information Act (5 U.S.C. § 552); the Trade Secrets Act (18 U.S.C. § 1905); section 301(j) of the Federal Food, Drug and Cosmetic Act (21 U.S.C. § 331(j)), and other applicable laws, and will protect such information from public disclosure. FDA is authorized under 21 C.F.R. § 20.89 to disclose non-public information to EMA regarding FDA-regulated products as part of cooperative law enforcement or cooperative regulatory activities.

EMA has affirmed that it has the authority, within the scope of its activities to protect non-public information, including commercial confidential information, provided to its officials or representatives in confidence by the United States Food and Drug Administration (FDA), and will protect such information as information not to be disclosed under Article 4.1(e) of Regulation (EC) No 1049/2001.

EMA understands that some of the information it receives from FDA may include non-public information exempt from public disclosure under the laws and regulations of the United States of America, such as confidential commercial information; trade secret information; personal privacy information; law enforcement information; or internal, pre-decisional information. EMA understands that this non-public information is shared in confidence and that FDA considers it critical that EMA maintain the confidentiality of the information. Public disclosure of this information by EMA could seriously jeopardise any further confidential scientific and regulatory interactions between FDA and EMA. FDA will advise EMA of the non-public status of the information at the time that the information is shared.

Therefore, EMA certifies that it:

1. has the authority to protect from public disclosure such non-public information provided to EMA in confidence by FDA;
2. will not publicly disclose such FDA-provided non-public information without prior agreement from the FDA or the written authorisation from the individual who is the subject of the personal privacy information, or a written statement from FDA that the information no longer has non-public status, without prejudice to any different obligations which may originate from judicial requirements imposed by the European Court of Justice;
3. will inform FDA promptly of any effort made by judicial or legislative mandate to obtain FDA-provided non-public information from EMA. If such judicial or legislative mandate orders disclosure of FDA-provided non-public information, EMA will take all appropriate legal measures in an effort to ensure that the information will be disclosed in a manner that protects the information from public disclosure; and
4. will promptly inform FDA of any changes to EMA's laws, or to any relevant policies or procedures that would affect EMA's ability to honour the commitments in this document.

Thomas Lönngren  
Executive Director  
European Medicines Agency  
London, United Kingdom

Date

14/9 2010

## Framework for regulatory cooperation between Agencies

Commitments to **protect non-public information** provided in confidence

Signed September 2003  
Extended indefinitely 2010

**Scope:** Human & Vet products under review by EMA and national prod. referred to CHMP



Exchange of (draft) guidance/guidelines  
Staff/expert exchanges  
Sharing of non-public, pre-decisional information



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4. will promptly inform EMA of any changes to FDA's laws, or to any relevant policies or procedures that would affect FDA's ability to honor the commitments in this document.

Murray M. Lumpkin, M.D.  
Deputy Commissioner for International Programs  
US Food and Drug Administration  
Silver Spring, Maryland

Date

14 Sept 2010



# Product Development

Monthly EMA-FDA teleconferences on paediatric development plans

Monthly EMA-FDA teleconferences on orphan designations

Parallel EMA-FDA Scientific Advice

Questions on product development sent to both FDA and EMA  
Discussions between EMA-FDA, and jointly with sponsor  
Parallel feedback from both agencies


Joint FDA/EMA qualifications of new biomarkers

- Facilitate global development plans  
Avoid unnecessary repetition of trials
- Increase dialogue between regulators and with sponsors
- Share information and expertise in new areas



# Product Evaluation and Surveillance

Share information on ongoing EMEA marketing authorisation applications (MAAs) and FDA applications (NDA / BLAs)

, **Clusters** with **regular** FDA-EMA tele- or videoconferences  
e.g. oncology, vaccines, blood products, pharmacovigilance  
**Biosimilars** – kick-off in July 2011 

EMA, CHMP Rapporteurs/assessors and FDA review division experts

Ad-hoc exchanges on specific review and safety issues

Observers at CHMP meetings / Advisory Committee meetings

- Awareness of ongoing evaluations  
opportunity for discussion / exchange of views
- Understanding in case of different outcomes
- Advance notice of important regulatory action



## Sept 2009 – Sept 2010

- Average of 55 interactions per month (regular + ad-hoc)
- > 200 ad-hoc product exchanges
  - ± 100 teleconferences EMA-FDA  
50% product-specific
- FDA observed 4 CHMP and 4 SAG meetings  
EMA/CHMP observed 8 Advisory Committee meetings







## Product Manufacturing & Compliance

Joint FDA-EMA inspections of finished product manufacturing sites in US & EU

2 joint pre-approval inspections in 2009

6 joint routine inspections in 2011

Pilot project to collaborate on inspections of API in third countries

Participants: EU + US + Canada + Australia

Pilot project to collaboration on GCP inspections in EU & US

- set-up joint or observational inspection

- choose other site and exchange inspection reports

- Save resources, decrease duplicate inspections
- Increase number of API/CT sites inspected
- Contribute to risk-based inspection planning approach  
Improve inspection efficiency



Home Partners & Networks Regulators outside the EU United States of America

## United States of America

Email Print Help Share

The European Union (EU), including the European Commission and the European Medicines Agency, has had **confidentiality arrangements** with the United States Food and Drug Administration (FDA) since September 2003.

The arrangements allow the **exchange of confidential information** between the EU and the FDA as part of their regulatory and scientific processes. This includes information on advance drafts of legislation and regulatory guidance documents, as well as non-public information related to ensuring the quality, safety and efficacy of medicinal products for human and veterinary use.

The Agency and the FDA share information on **marketing-authorisation procedures, changes to marketing authorisations and post-authorisation surveillance** for products under review both in the United States and in the EU, as well as information on:

- ▶ rare ('orphan') drug designations;
- ▶ medicines for children;
- ▶ scientific advice;
- ▶ pharmacogenomics;
- ▶ biomarkers;
- ▶ inspection planning and reports;
- ▶ influenza-pandemic preparedness.

Recent developments include the launches of:

- ▶ a new joint **good-clinical-practice (GCP) initiative** in July 2009. The initiative is starting with an 18-month pilot phase looking at a subset of regulated products. Specifically, it is looking at products regulated by the [Center for Drug Evaluation and Research \(CDER\)](#) of the FDA and by the Agency for the centralised procedure in the EU;
- ▶ a pilot programme on joint **good-manufacturing-practice (GMP) inspections** for manufacturers of medicinal products in August 2010;
- ▶ a three-year pilot, starting in April 2011, that is allowing the **parallel evaluation of 'quality by design'** aspects of applications submitted to the Agency and the FDA at the same time. Quality by design is an enhanced systematic and science-based approach to the development and manufacture of medicines that ensures better quality of medicines.

The confidentiality agreements between the EU and the FDA were extended in 2005 and again in 2010. They are now effective for an

- Europe & the Agency
- Regulators outside the EU**
- United States of America
- Canada
- Japan
- Switzerland
- Australia
- New Zealand
- China
- India
- Russia
- Patients and consumers
- Healthcare professionals
- Pharmaceutical industry
- International organisations
- Networks
- Health technology assessment bodies

**Report on "Interactions between the EMA and FDA; Sept 2009-Sept 2010"**

**Reports on the API and GCP inspection pilots**



## **3. International API Inspection pilot**



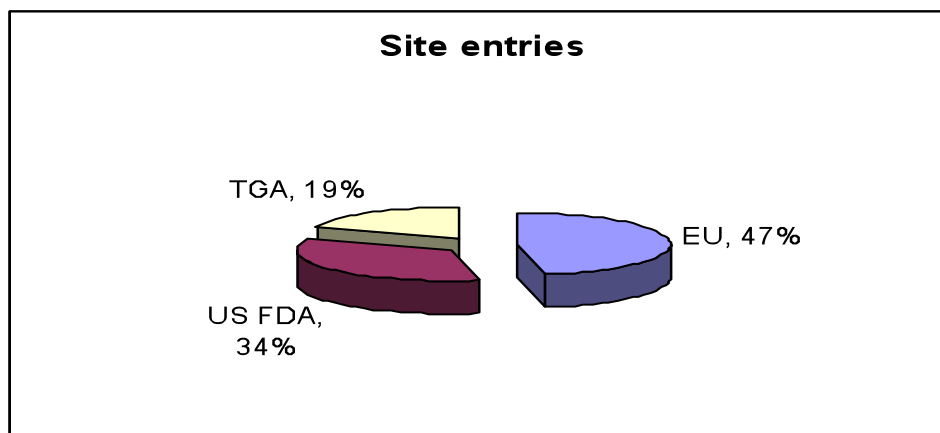
## API pilot participants & tools

- Europe: EMA, EDQM, Member States: FR + DE + IE + UK + IT  
US: US FDA  
Australia: TGA
- Common reference for API inspections: ICH Q7
- Collaboration on API inspections **outside of own territories**
- 'Master List' to share information on API sites, inspections planned and already performed (2005-2010)
  - > Exchange of results and inspection reports
  - > Request to extend scope of the inspection
  - > Perform joint inspection
- Regular teleconferences to review 'Master List', identify sites of common interest, and plan for joint inspections
- Feedback forms for inspection teams



## API site entries

- 1110 API site entries included in the 'master list' by all participants  
642 individual manufacturing sites

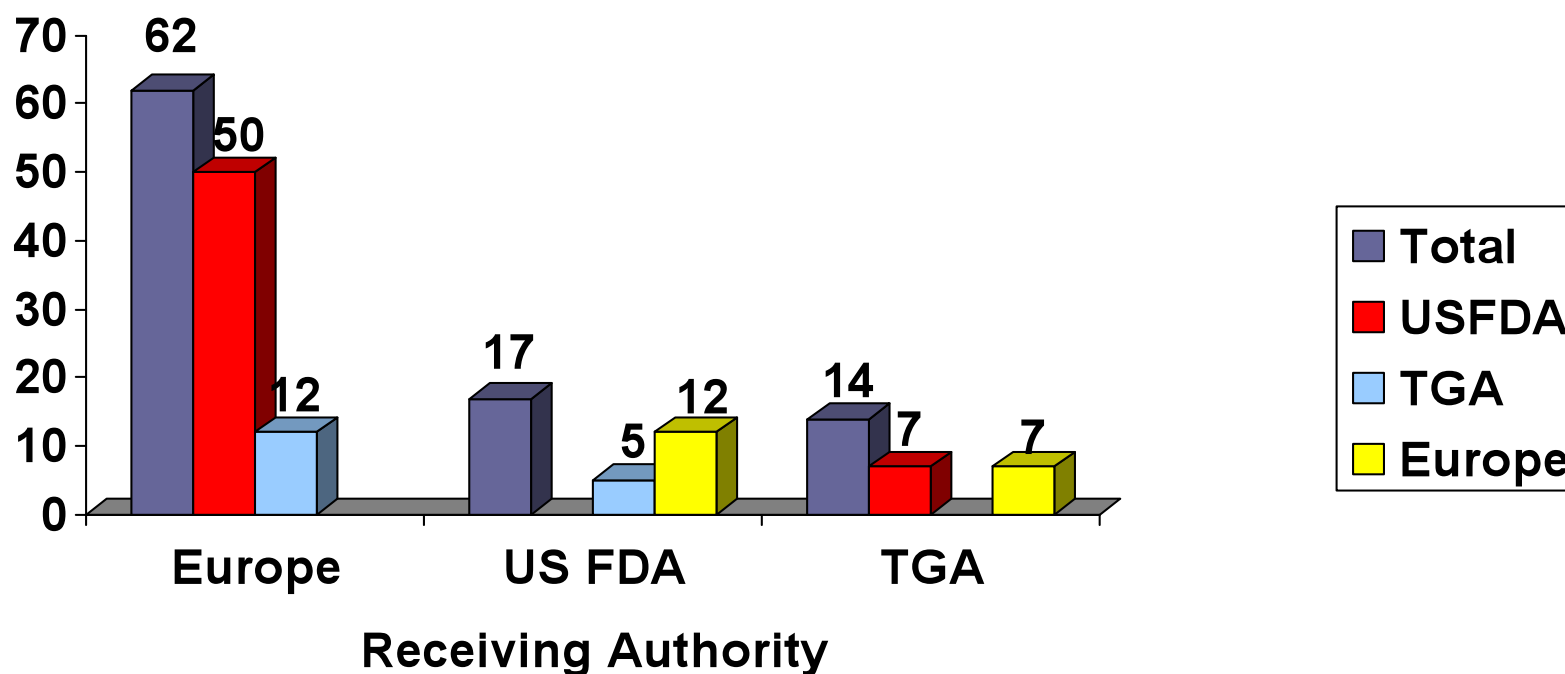


- 137 sites common to 2 participants + 97 sites common to 3 particip.

25% of listed sites in China, and  
44% of listed sites in India  
supply at least 2 different regions



# Sharing of inspection reports





## 9 Joint inspections

Europe (EDQM) / TGA:	India (3 inspections)
Europe (UK) / TGA:	India
Europe (EMA-UK) / FDA:	Croatia
Europe (EMA-SLO) / FDA:	India
Europe (EMA-IT) / TGA:	Japan
FDA / TGA:	Mexico
Europe (EMA-FR) / FDA / TGA :	China



## Performance indicators

- ✓ Increased transparency and visibility of participants' inspection plans and inspections performed
- ✓ Decrease in "duplicate inspections" i.e inspections of the same product or sites carried out by more than one authority within a similar time period
- ✓ Increase in number of inspections performed of value to more than one authority
- ✓ Better understanding of other participants' inspection practices
- ✓ Increased mutual confidence





## Next steps & developments

- Pilot continues as a 'Programme'
- Extend participation to new partners (eg all EU MSs, HC, WHO)  
Different levels or participation (eg observer, full participant)
- Use of EudraGMP Planning Module
- Move from 'receiving of' to '**relying on**' inspection information
- Develop a common policy related to the re-inspection of shared API sites.
- Increase API inspection coverage; pool resources
- Increase international inspection collaboration in support of global supervision of APIs.

# Thank you



*Hilde Boone*

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Liaison Official at FDA*

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# Abbreviations

- API
- CHMP
- EMA
- FDA
- GCP
- GMP
- HC
- ICH
- MA(A)
- MS
- SAG
- TGA
- WHO
- Active Pharmaceutical Ingredient
- Committee for Human Medicinal Products
- European Medicines Agency
- Food and Drug Administration
- Good Clinical Practice
- Good Manufacturing Practice
- Health Canada
- International Conference on Harmonisation
- Marketing Authorisation (Application)
- Member State
- Scientific Advisory Group
- Therapeutic Goods Administration (Australia)
- World Health Organisation

# Panel 1

Robert Stewart



**Watson** Pharmaceuticals. 

*Focused on Global Growth*

# Business Realities in the Global Supply Chain

***Robert Stewart, EVP Global  
Operations***



# A Global Leader - At-a-Glance

## OUR WINNING BEHAVIORS: CHALLENGE CONNECT COMMIT

Stock Ticker: NYSE: WPI

Founded: 1984

Revenues (2010): Approximately \$3.6 billion

Employees: Approximately 6,500

Mission: To improve the quality of life for patients around the world through the development and distribution of trusted generics and advanced, specialty branded pharmaceuticals.

U.S. Operations: Copiague, NY; Corona, CA; Davie, FL; Grand Island, NY; Groveport, OH; Gurnee, IL; Mt., Prospect, IL; Salt Lake City, UT; Weston, FL; Sunrise, FL

Int'l Operations: Australia, Brazil, Canada, China, Denmark, Finland, France, Germany, Greece, India, Ireland, Malta, New Zealand, Poland, Slovenia, Sweden, Turkey, U.K.

Business Divisions: Global Generics, Global Brands

Distinctions: Ranked 3rd largest generic manufacturer in the U.S.; 4th largest globally



# Watson's Integrated Global Operations Function



## Integrated Global Supply Chain

Global R&D

Quality

Americas  
Manufacturing

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International  
Manufacturing

Distribution

*Information Technology, Engineering, Health, Safety*

# Watson's Global Footprint





# US Statistics

- 40% of all drugs in US are imported
- 80% of all APIs come from ex-US sources
- FDA able to inspect 11% of 3,765 foreign establishments annually
  - 40% of US facilities annually
  - Would take 9 years to inspect all foreign facilities
  - FDA 2011 Work Plan: 62 foreign PAIs; 47 US PAIs
- ~ 2300 ANDAs pending
  - Median approval time 32 months

*Source: Industry Statistics; GAO Report September 2010*

# Global Supply Chain Realities - External



- “Local” Regulation of Global Supply Chains
  - Need for cooperation, harmonization
- FDA Inspection Constraints
  - International Inspection Resources
  - Challenges with Site Changes, Sourcing, Product Approval Delays
- Other Challenges
  - DEA quota approvals, allocations
  - Global Security, Climate Challenges (Volcanoes, Hurricanes, etc impacting shipments)

# Global Supply Chain Realities - Internal



- COGs is Key
  - Increasing country pressures on price challenging margins
    - Key is efficient manufacturing, balancing production and supply chain
    - Regulatory impact of delays in inspections, site transfers, approvals make difficult to respond
  - Balancing production of simple vs complex products and product transfer challenges
- In Global marketplace, supply chain efficiency is critical

# Some Solutions on Horizon

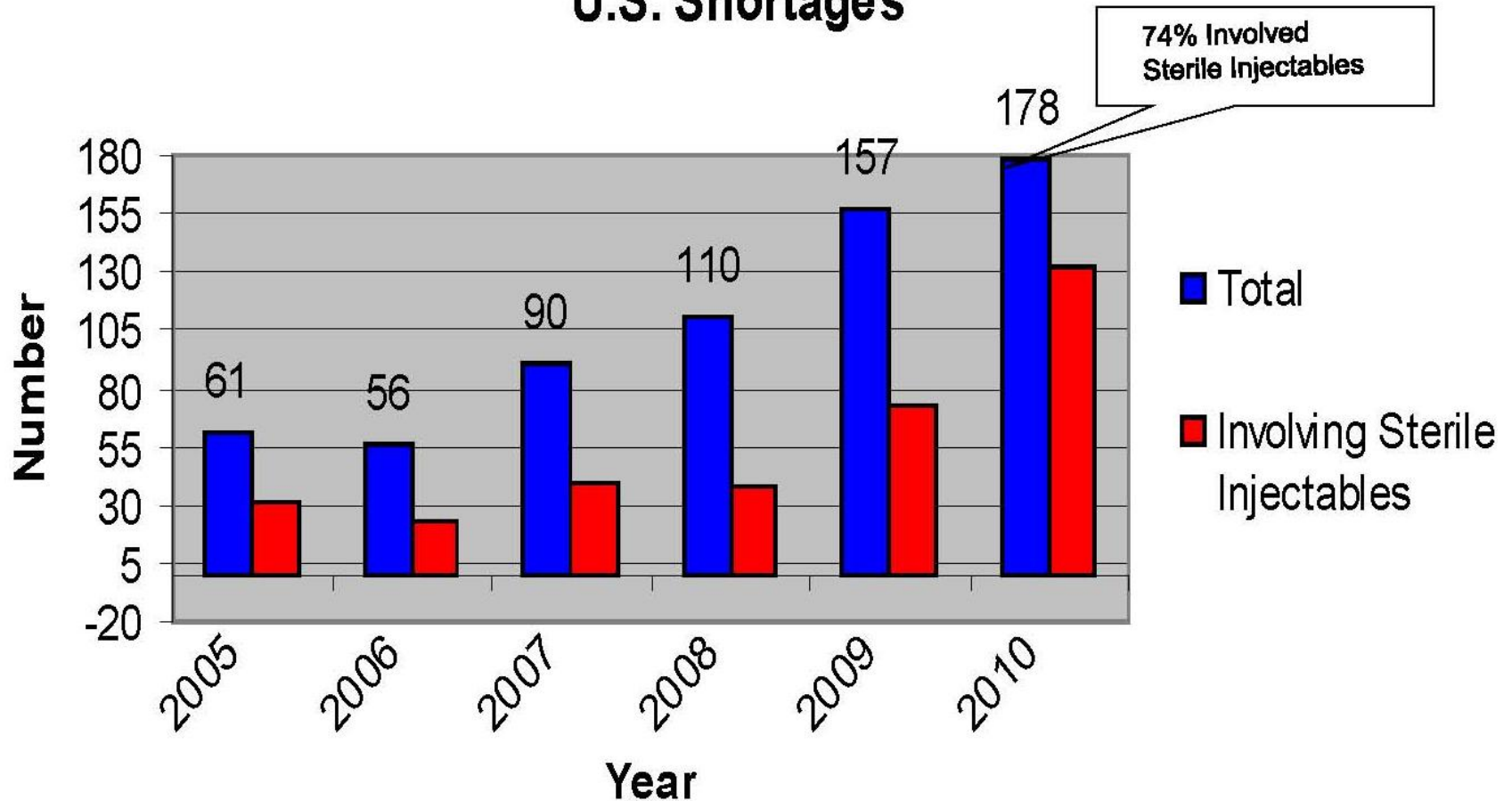


- U.S. Generic Drug User Fees will help
  - Resources to globalize inspections
  - Reduction of backlog in application approvals
  - Improved communication with industry
- Opportunities for greater cooperation between global agencies
  - Mutual recognition of inspections
  - Risk-based approach

# Drug Shortages – An Overview



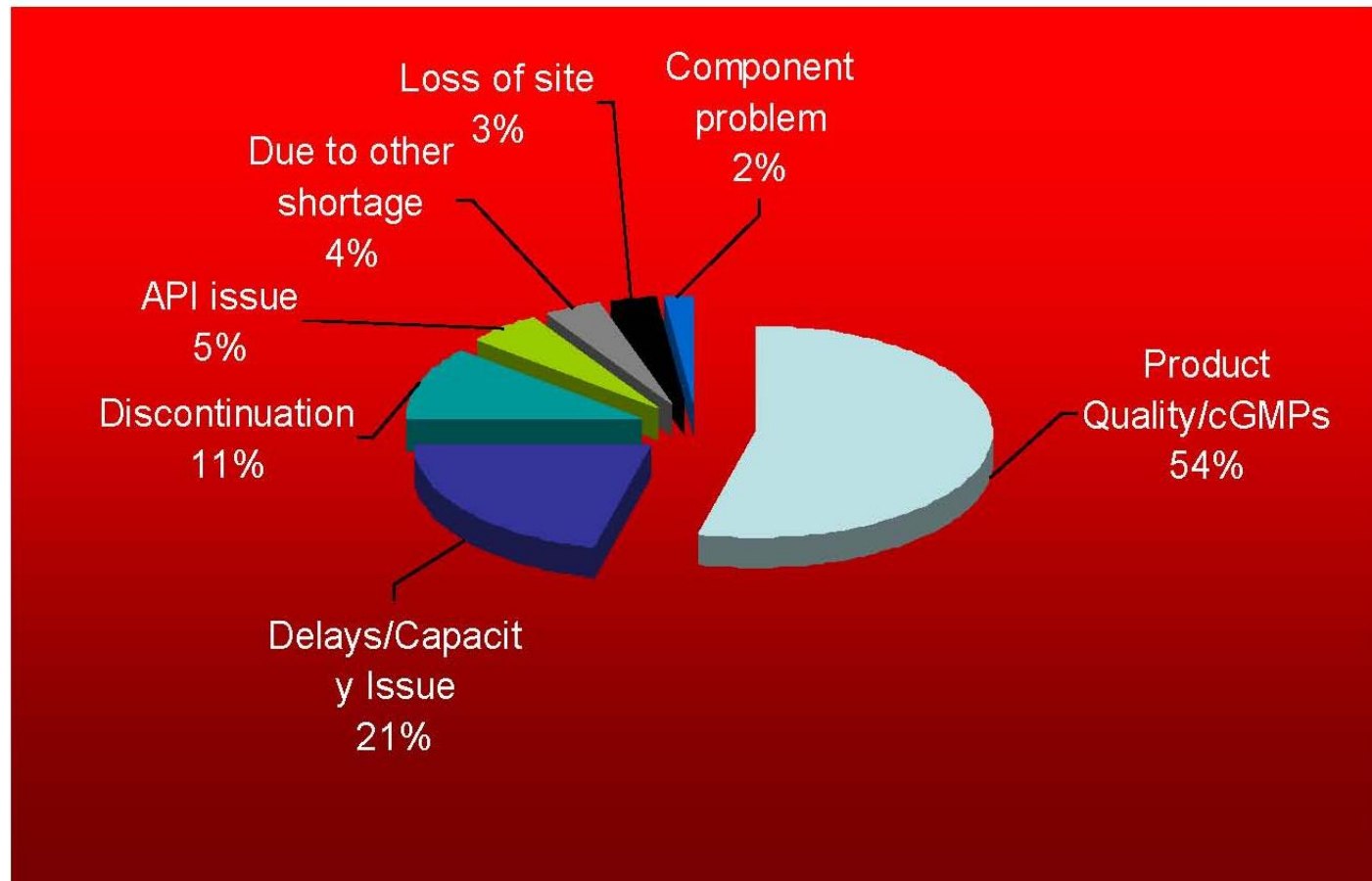
## U.S. Shortages



# Drug Shortages – An Overview



## Causes of Shortages in 2010



# Solutions



- Increased early communication between regulators and regulated
- More streamlined and timely process for approval of new or alternate raw material suppliers and/or alternate manufacturing facilities
- Reciprocation between regulators
- Streamline manufacturing production quotas in response to drug shortages (DEA)
- Implement formal process and communication flow throughout supply chain in which manufacturers communicate real and potential shortages

# Supply Chain Is Critical



- The solution to the drug shortage issue transcends the generic industry and involves:
  - Brand and generic manufacturers
  - API suppliers
  - Component Suppliers
  - Wholesalers and Distributors
  - FDA, ex-US Regulators, DEA, and other government agencies



# Summary



- Industry and Regulators share commitment to ensure highest quality supply chain
- Must recognize costs (real and intangible) of excessive or duplicative regulation to industry **AND** consumers
- Recognize opportunities to strengthen supply chain through enhanced regulatory responsiveness and timeliness
- Need to increase communications and cooperation
  - Improves overall process
  - Enables more timely response to shortage and other challenges
  - Benefits consumers

# Panel 2

Dr. Ron Ginor

# Regulatory Realities:

Comprehensive Solutions to Developments in Compliance

December 2, 2011

**Ron Ginor, MD**

CEO

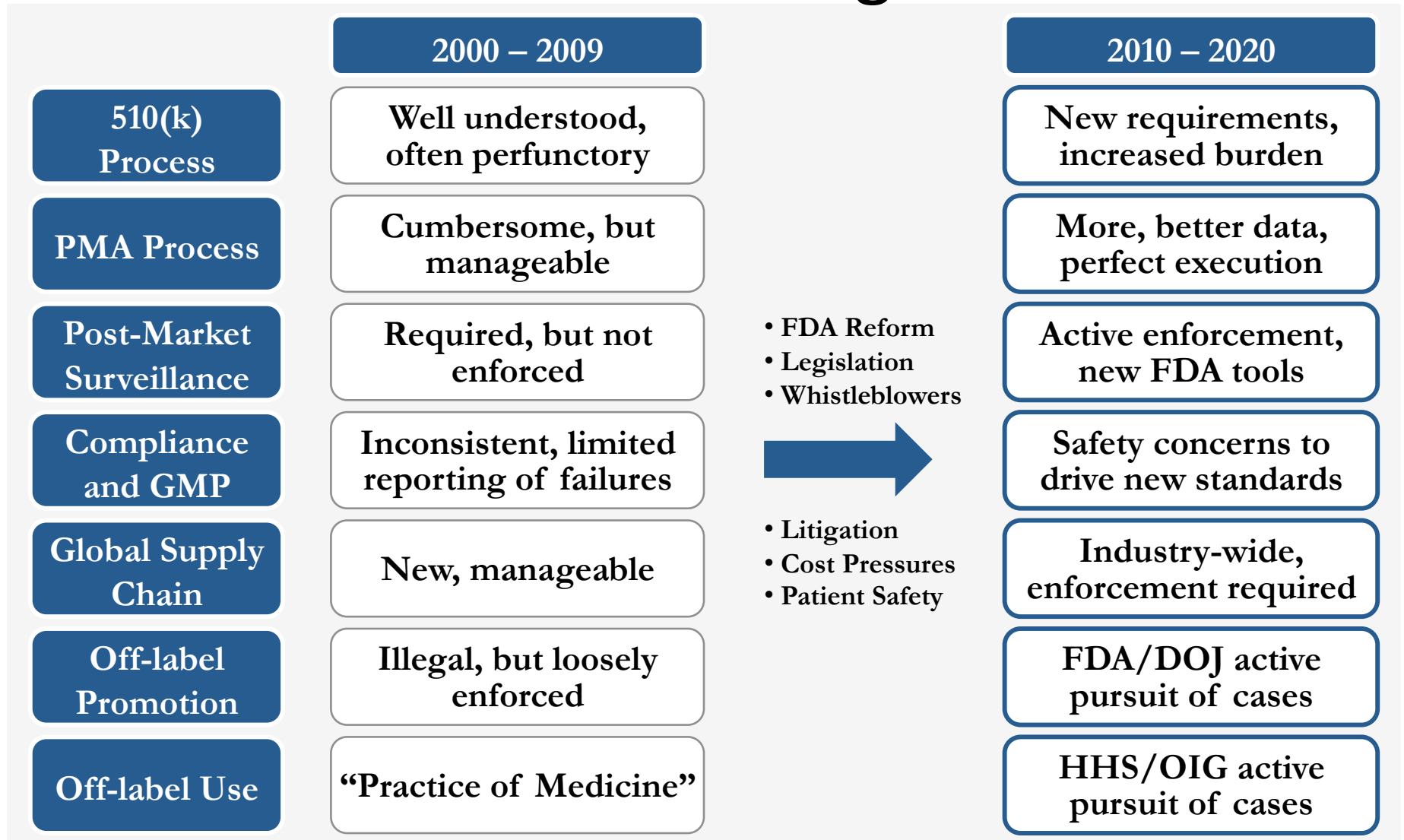
# Current Environment

## **Life Sciences Industry is Experiencing a Fundamental Shift**

- Unprecedented change in regulation of drugs, medical devices, and enforcement of cGMP and other practices
- Tremendous impact, billions of dollars in flux
- Services market is highly fragmented
- Industry focus on total product lifecycle solutions

**Fragmented approach is sub-optimal: Need for a Comprehensive, Integrated Solution**

# Critical Industry Drivers: New World, New Challenges



# Focus on Enforcement: Legislation as the “Lab”

- Food Safety and Modernization Act (2011)
  - FDA authority to order mandatory food recalls
- Dodd-Frank Wall Street Reform and Consumer Protection Act (2010)
  - Whistleblower protection
- False Claims Act & Anti-Kickback Act Amendments (2010)
  - Allows easier, indirect whistleblowing; expands definition of false claims
- Amendment to Corporate Culpability Provisions of US Sentencing Guidelines (2010)
  - Compliance officers should have “direct reporting obligations” to Board or other senior executives
- Enforcement of Park Doctrine (2010)
  - Executives can be liable for violating FDCA even without knowledge or intent

# How Serious is FDA About Compliance?

- FDA Commissioner Hamburg's new policies:
  - Enforcement action can proceed without a Warning Letter
  - 400 new investigators
  - 10 offices OUS
  - Aggressive Criminal Prosecution Guidelines
  - Expand healthcare fraud-related investigations
  - Reorganized FDA, August 2011

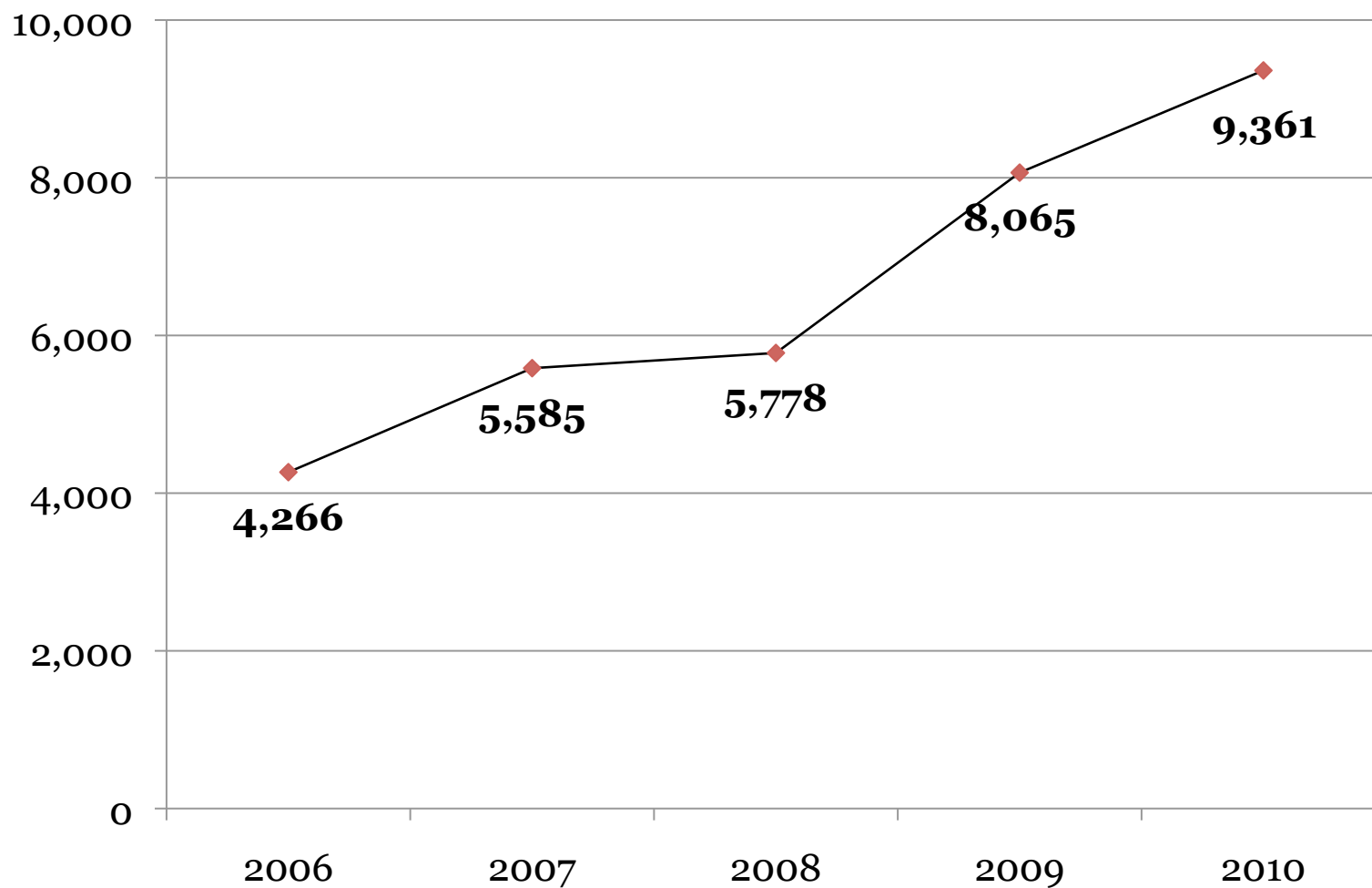
*“Companies must have a realistic expectation that if they are crossing the line, they will be caught; if they fail to act, we will.”*

*“...FDA will be prepared to act swiftly and aggressively to protect the public... If we find that we must move quickly to address significant health concerns or egregious violations, we will consider **immediate** action...”*

FDA Commissioner Margaret A. Hamburg, MD

# How Serious is FDA About Compliance?

## Recalled Products





# The Significance of Compliance

- Compliance issues are the most significant and potentially devastating risks to any pharmaceutical or medical device company.
  - Client X had three hundred employees until a single consent decree. Now they have four.
- FDA and the US Department of Justice are increasing their compliance scrutiny.
  - Ready to penalize companies with fines of nearly a billion dollars for promoting unapproved use (Company M paying \$950 million).
- FDA is increasingly looking OUS for compliance issues.
- By instituting strong compliance systems as a priority at every stage of development, companies invest in security and peace of mind.

# New Target: OUS Activities

- FDA is seeking to expand its compliance scrutiny internationally
- Dedicated offices focused on China, India, Africa and Asia, Latin America, Middle East
  - FDA has doubled its regulatory agreements with foreign counterparts in the past five years to over 100 formal agreements
  - These agreements allow for the sharing of inspection reports and joint inspections
- Release of the “Pathway to Global Product Safety and Quality” in 2011
  - Stated Goal: “FDA will transform itself from a domestic agency operating in a globalized world to a truly global agency fully prepared for a regulatory environment in which product safety and quality know no borders.”

# FDA International Actions

- Inspections of overseas drug manufacturing plants increased from 333 in 2007 to 424 in 2009
- Currently working over the next 12 months to create “global coalitions of regulators” in order to expand the reach of FDA
- Company R in India
  - FDA cited manufacturing defects at two of the company’s plants in India
  - Barred from selling 31 different drugs in the US
  - Shares fell 8.7% after reports that the company may have to pay over \$1 billion to settle the dispute with FDA

# FDA International Harmonization

- FDA is an active participant in the Global Harmonization Task Force (GHTF) and the International Conference on Harmonization (ICH)
- The GHTF not only works to converge regulatory rules, but it also “serves as an information exchange forum” for medical device regulatory practices
- Companies need to prepare their international activities for this type of harmonized overhaul of regulation

# Negotiation vs. Escalation

- Company leadership must respond to compliance issues by actively initiating discussion directed towards a solution.
    - They increasingly lose control of the situation by anticipating FDA's suggestions.
  - FDA wants immediate and demonstrated action.
    - If FDA does not see the action they expect, they quickly escalate to a warning letter.
    - Waiting for FDA's next move only works to your disadvantage; this puts the ball in their court in a game where you must play by their rules.
- Do not expect a chance to negotiate. You need to respond with immediate and aggressive action.

# The Necessity of a Total Compliance Strategy

- Companies can protect themselves from ruinous compliance-related issues by making compliance a first priority
  - A small investment in compliance protection can be the difference between a blockbuster product and a billion dollar fine and criminal charges.
- Total Product Lifecycle Approach
  - Institute comprehensive and interconnected systems at every stage of product development
  - Facilitate communication within the stages such that each informs the other
  - Begin with strong and trustworthy data, manufacture with well-designed and robust systems, conclude with well-formulated and honest labels.
  - Innovate with integrity → market with integrity.

# Q&A

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# Panel 2

Lillian Gill





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# Trends in Compliance and Enforcement in the Global Setting

Lillian Gill, MS, DPA

Cosmetic Ingredient Review

December 2, 2011

Assessing the safety of cosmetic ingredients in an open, unbiased, and expert manner, and publishing the results in the peer-reviewed scientific literature.

# Trends: What is changing and Why

- Explosive growth in global production of medical supply chain
- Greater risk of unknown product quality and integrity
- Wide variability in global regulatory oversight
- Increased responsibility with decreased resources



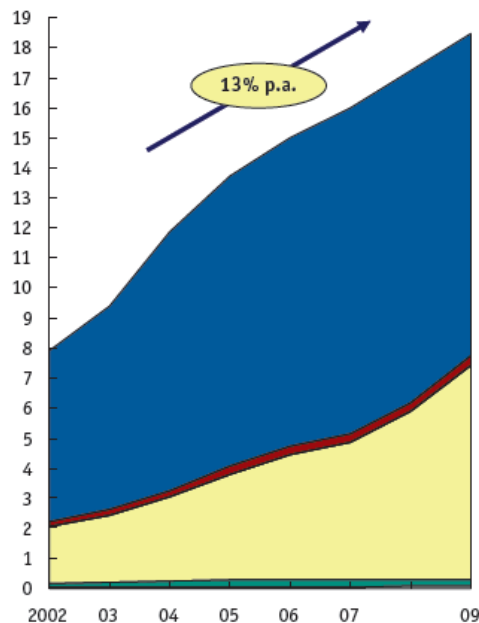
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# Growing import volume

**Import shipments of FDA-regulated products have been growing at 13 percent per year.**

Imported lines<sup>1</sup>(millions)

Total = 7.9 MM in 2002; total = 18.5 MM in 2009



CAGR

2002-09 Explanation of center's products

■ Foods	9.5%	<ul style="list-style-type: none"> <li>• Food products for human, animal, pet use, except meat and poultry</li> <li>• Articles for cleansing, beautifying, promoting attractiveness of body</li> </ul>
■ Drugs	12.9%	<ul style="list-style-type: none"> <li>• Prescription and OTC drugs for human</li> </ul>
■ Devices	20.8%	<ul style="list-style-type: none"> <li>• Medical devices for human use</li> <li>• Products that emit radiation (e.g., microwaves, lasers, x-ray machines)</li> </ul>
■ Veterinary products	6.7%	<ul style="list-style-type: none"> <li>• Drugs, devices, and food additives for animals and pets</li> </ul>
□ Biologics	15.8%	<ul style="list-style-type: none"> <li>• Blood products, vaccines, and tissues for transplantation</li> </ul>

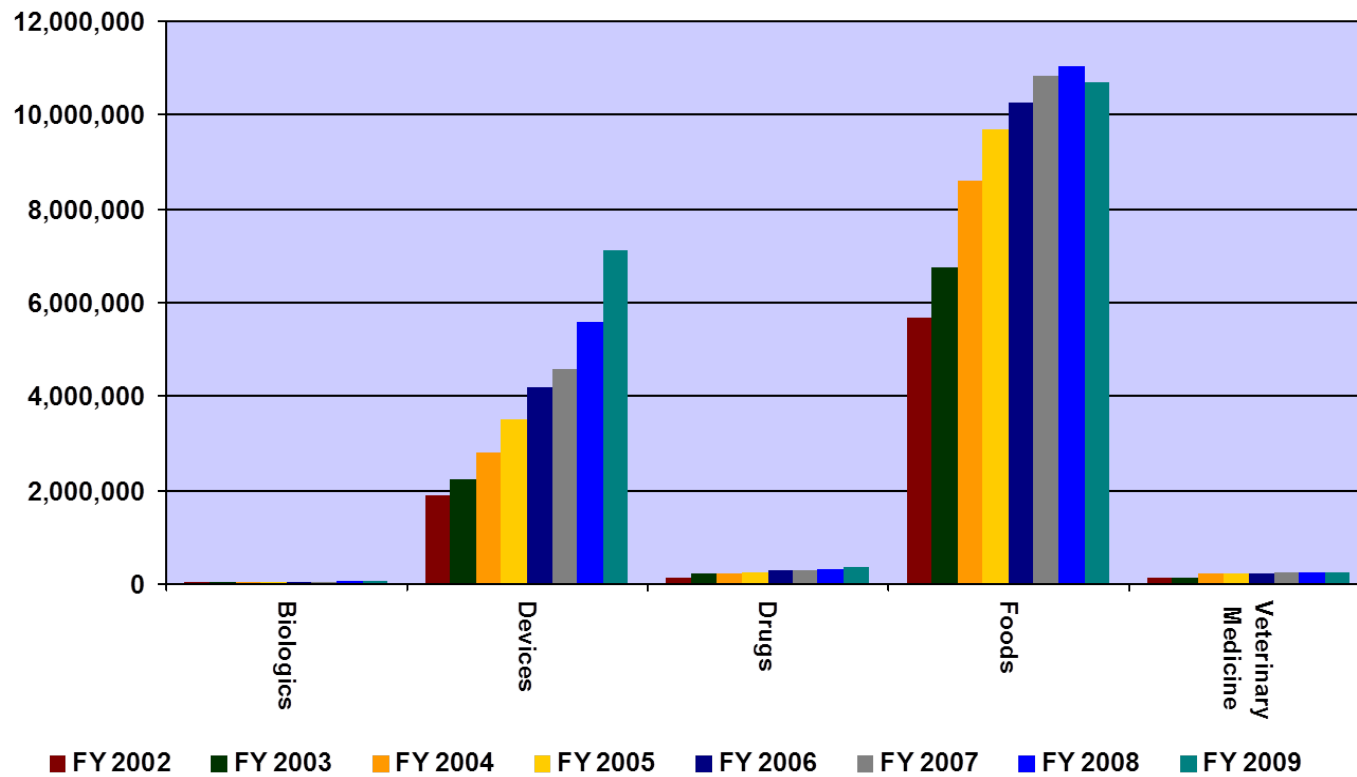
<sup>1</sup> An import line represents the portion of a shipment listed as a separate item on an entry document. The number of units can vary.

Source: FDA



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# Increase imports of FDA-regulated product



# Challenges of Globalization

- More foreign facilities and clinical trials sites supplying the U.S.;
- Increasing volume of imported products and data;
- More outsourcing of manufacturing and clinical trials;
- Greater complexity in supply chains and clinical trials;
- Imports of products and data coming from countries with less well developed regulatory systems;
- Greater opportunities for economic fraud.
- Complex medical devices - once primarily manufactured in U.S. – increasingly manufactured overseas.



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# Globalization challenge

- Results?
  - Increasingly difficult to distinguish risk/complexity based upon where product produced
  - New set of trading partners
  - Multiple regulatory players engaged worldwide

**Globalization has fundamentally changed the environment for regulating food and medical products**



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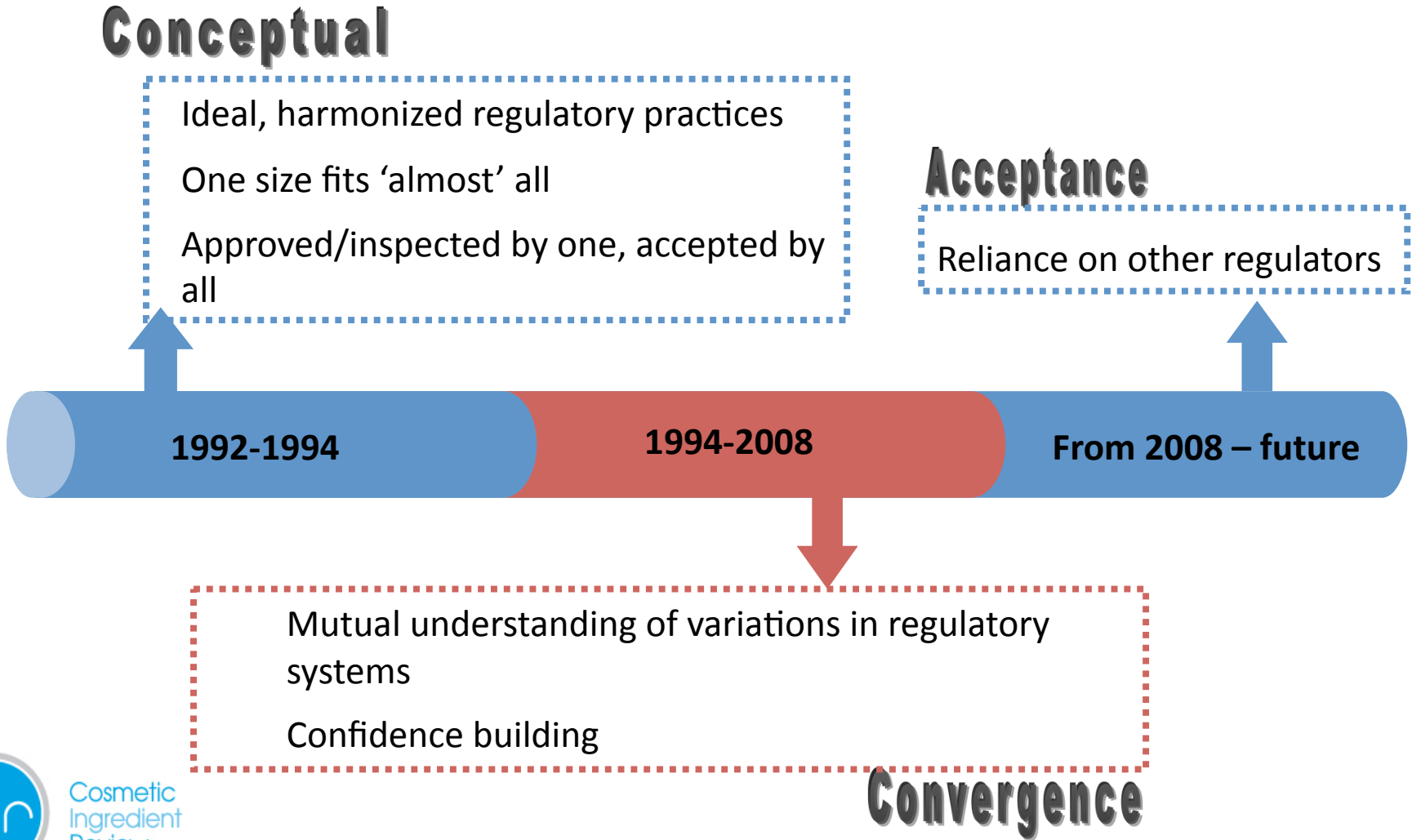
# Global perspective in meeting the challenge

- Utilizing other approaches to compliance and enforcement
- Must consider partnering/leveraging for greater use of resources
- Regulate products as a global commodity
- Must make a significant change in our perspective of global oversight



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# Global Harmonization (GHTF): Step 1





# Critical Factors for Change

Problem	Policy	Political
Significant and compelling public health issues that require a collaborative or harmonized solution	Incremental additions to regulations or authorities which independently cannot resolve problem but move the agenda forward	External forces that provide the legal support or backing  Changes in leadership and philosophy that move the agenda forward

# Some Factors that drove GHTF

## Problem

Increase in global manufacture of medical devices  
Variation in regulatory oversight/requirements  
Increase in # of foreign facilities  
Decrease in inspection resources  
More foreign facilities and clinical trials sites supplying the U.S.  
Increasing volume of imported products and data  
More outsourcing of manufacturing and clinical trials

## Policy

SMDA 1990 adds pre-production design controls; encourages mutual recognition of cGMPs  
FDAMA opens door for considering 3rd party audits  
MDUFMA calls for Accredited Persons Inspection Program  
Commitment to Mutual Recognition Agreement with EU

## Political

GAO reports highlighting FDA challenge to meet statutory requirements  
Industry push for greater efficiency & less duplication in inspections  
EU Medical Device Directives  
Proposed changes to medical device regulations in Canada and Japan

## Step 2: More inclusive, more flexible

- Late 1970s to early 2000s collaboration between advance or mature regulatory systems
- Increase in new regulatory systems since mid-2000s
  - Wide ranging capacity and capability
  - Regulatory environment varies across countries
- Difference in the purpose or goal of regulation
  - Enhance competition benefits economic performance
  - Overly burdensome regulatory process increases bottlenecks to economic growth



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# Range of global Medical Device regulatory capability

- Advanced/Comprehensive = harmonized and not harmonized
- Less advanced, less comprehensive, not harmonized
- Not comprehensive, harmonized
- Not comprehensive, controls for select devices
- Basic controls, not harmonized
- No regulatory controls



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# Problems of Global Regulatory Differences

- Products come from countries with little ability to provide the regulatory oversight needed to assure the safety of products exported from their country.
- Lax oversight in many foreign locales presents opportunities for contamination, counterfeiting, or economic “gain” by cutting corners
- Some of products come from countries with governments that do not have good intentions



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## Step 3: Components of the New Trends

- Partnerships to create global coalitions of regulators focused on global product safety.
- Build and share global data-information system and networks.
- Expand capabilities in intelligence gathering and use.
- Work with government, industry and public and private third parties to for more effective use of resources.
- Promote the market advantages:
  - fewer inspections, stream-lined regulation
  - level playing field between foreign and domestic producers
  - elimination of the competitive advantage of non-compliance.



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# Conclusion

- None of us has the financial, human, or scientific resources to do all that is expected of us
- Cannot meet 'their' mission by only looking within one's own borders
- No national or regional regulatory authority has a monopoly on good science or good regulatory practices.
- Regulatory cooperation is no longer discretionary.
- Regulatory cooperation must become a standard operating procedure of 21<sup>st</sup> century medicinal products regulatory authorities
- Borders are boundaries to our jurisdiction ***but not barriers to our activities***



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# Panel 2

Dr. Thomas Colonna



# **Johns Hopkins University**

Zanvyl Krieger School of Arts and Sciences

Center for Biotechnology Education

**Thomas Colonna, PhD, JD**

Associate Director Bioscience Regulatory  
Affairs

# **Regulatory Realities: Challenges**

- **International Global Supply Chain**
- **Multinational Collaboration by Government Regulators**
- **Harmonizing Multiple Legal Systems and Regulatory Schemas based upon a variety of languages and cultural ideals**

# **Regulatory Science**

**Challenge is to create a set of science based tools that can facilitate international harmonization of multiple regulatory schemas**

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